UNITED NATIONS DEVELOPMENT PROGRAMME

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COUNTRY AND INTERCOUNTRY PROGRAMMING

PROGRAMME OF THE GOVERNMENT OF GUATEMALA

Note by the Administrator

Programme period	IPF for period 1980-1983
1980-1983	$8 million

I. Nature of the programming exercise

1. The 1980-1983 country programme of technical co-operation constitutes the explicit and official statement of the assistance the Government of Guatemala is requesting from the United Nations Development Programme. It was prepared by the General Secretariat of the National Council for Economic Planning, which is also responsible by law for planning, programming, negotiating and monitoring international technical co-operation, in consultation with the government agencies concerned and with assistance and continual advice from the Office of the UNDP Resident Representative, who kept the United Nations agencies abreast of all developments.

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2. This programming exercise began with a joint evaluation of the 1976-1979 programme. The Government participated by organizing meetings to review, discuss and to take decisions on the programme with a view to acquiring a detailed knowledge of technical co-operation requirements. The aim was to reach a basic consensus on the design and characteristics of the programme and methods of executing it.

3. This process made it possible to draw up a programme which is not merely a list of projects, but a clear description of the technical co-operation needs that can be met by UNDP, taking into account linkages between the programme and subregional and regional programmes, as well as multilateral and bilateral programmes.

II. Relationship of the country programme to national development objectives

4. The components of the programme are closely related to national development trends, and specifically to the objectives and guidelines of the 1979-1982 National Development Plan and the Government's short-term plans and programmes.

5. The main objective of long-term development is to raise the material, cultural and intellectual well-being of the majority of the Guatemalan population, with a view to achieving stable and just social peace.

6. Moreover, this central development objective depends on the achievement of the following operational objectives:

To increase the production of goods and services, in conjunction with reasonable monetary and financial stability;

To improve the distribution of income as warranted by increased production;

To reduce the vulnerability of the economy to external factors;

To train the human resources of the country;

To create productive employment;

To conserve and utilize natural resources rationally;

To organize Guatemala's development with a view to economic integration with the other countries participating in the Central American integration process;

To improve the public sector's capacity to play its role in promoting development.

7. For these reasons the purpose of the present country programme is to supplement the Guatemalan Government's efforts to implement the priority activities

of the 1979-1982 National Development Plan; to this end, the activities described in the following section have been envisaged.

III. Content and phasing of the programme

8. Activities were selected in the following sectors:

(1) Development planning and policies

9. The need to establish greater consistency in technical co-operation through a well-defined and unified approach led to the preparation of an integrated project of assistance for planning, information and public administration. In this umbrella project activities carried out under individual projects in various fields of planning under the preceding programme are consolidated and expanded. A project for support to policies on the initiation and handling of technical co-operation has also been included.

10. This sector is accordingly receiving 24 per cent of the IPF resources. However, when projects in other sectors (for example, agriculture, industry, communications, health and education) covering the planning and preparation of projects and support for their implementation are taken into account, the percentage rises to 55 per cent.

(2) Natural resources

11. The principal activities include strengthening the administration and planning of the energy sector, expanding legislation governing petroleum and energy, advising on the control and supervision of petroleum activities and on the development of an information system on energy. A programme of training on petroleum matters is also being conducted.

(3) Agriculture, livestock production, forestry and fishing

12. Activities focus, in particular, on marine and small-scale fishing and on strengthening the forest species seed bank with a view to better utilization of renewable natural resources. Consideration was also given to strengthening the national agricultural planning system.

(4) Industry

13. Efforts in this sector are aimed at selective and rational strengthening of the existing productive structure, and the planning system is therefore to be strengthened. Assistance will be given for investment projects, and the programme for the training and development of the labour force is to be continued.

(5) Transport and communications

14. The primary goal in this sector is to ensure the safety of air travel with a view to supporting the development of tourism. In addition, efforts are being made

to ensure satisfactory operation and maintenance of the telecommunication system. Lastly, advice is to be provided on the Communications Master Plan.

(6) International trade

15. The main objective is to promote non-traditional national exports.

(7) Health

16. The expansion of health and social welfare services has been given a predominant role with a view to improving the capacity to identify, formulate and execute plans, programmes and projects in these fields.

17. Funds have also been allocated for activities related to environmental sanitation and drinking water.

(8) Education

18. The aim in this sector is to continue and consolidate activities designed to implement those educational components of the National Development Plan concerned with planning, project formulation, educational administration, curricula and non-formal education.

Table 1

Sectoral breakdown of programmed resources

Sector	Ongoing projects		New projects		Total	
	in $1 000	%	in $1 000	%	in $1 000	%
02 Development planning and policies	167	3.3	2,276	44.0	2,443	24.0
03 Natural resources	2,561	50.8	-	-	2,561	25.0
04 Agriculture, livestock production, forestry, fishing	1,111	22.1	400	7.5	1,511	15.0
05 Industry	-	-	1,120	22.2	1,120	11.0
06 Transport and communications	433	8.6	110	2.1	543	5.3
07 International trade	-	-	314	6.1	314	3.1
10 Health	-	-	930	18.1	930	9.1
11 Education	765	15.2	-	-	765	7.5
TOTAL	5,037	100.0	5,150	100.0	10,187	100.0

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Table 2

Phasing of the country programme

A. Amount programmed

Year	in $1 000
1980	2 863
1981	2 350
1982	2 403
1983	2 571
TOTAL	10 187

B. Resources taken into account for programming

1. Resources available	
(a) IPF resources available for programming 1/	6 700
(b) Other resources (cost sharing)	2 482
2. Allocation for adequate programming	1 005
TOTAL	10 187

1/ Includes the following:

			in $1 000
1.	IPF (1977-1981)		8 000 000
2.	Remainder IPF (1972-1976)		485 000
3.	Sub-total, resources		8 485 000
4.	Expenditures 1977	1 327 000	
5.	Expenditures 1978	1 190 000	
6.	Expenditures 1979 (est)	2 468 000	
7.	Sub-total, expenditures		(4 985 000)
8.	Resources available 1980-1981 (3-7)		3 500 000
9.	Resources 1982 (1/5 IPF)	1 600 000	
10.	Resources 1983 (1/5 IPF)	1 600 000	
11.	Sub-total, resources		3 200 000
	Resources available for programming (8 + 11)		6 700 000

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IV. Recommendation of the Administrator

19. For the reasons explained, the Administrator recommends that the Governing Council:

(a) Approve the proposed UNDP country programme for Guatemala for the duration of the programme period within the limits of its approved indicative planning figure for 1977-1981, taking into account the negative or positive balance of its 1972-1976 IPF; and

(b) Authorize the Administrator to proceed with appraisal and approval action on requests for assistance falling within the outlines of the country programme while ensuring, in accordance with the decision contained in document E/5543/Rev.1, paragraph 31, that expenditures are kept in reasonable conformity with the relevant indicative planning figures and that they in no event exceed the financial resources available at any given time.